

NOTTINGHAM CRIME & DRUGS PARTNERSHIP BOARD MEETING

MONDAY 15TH JUNE 2020, 2-4.30PM

VIA MICROSOFT TEAMS

Chair:	Councillor David Mellen, Leader of Nottingham City Council
Attendees:	
СР	Craig Parkin (Vice Chair), Deputy Chief Fire Officer, Nottinghamshire Fire and Rescue Service
ВВ	Bob Bearne, Assistant Chief Executive, DLNR Community Rehabilitation Company
РВ	Phil Broxholme, Performance & Intelligence Manager, Nottingham Crime & Drugs Partnership
SC	Steve Cooper, Assistant Chief Constable, Nottinghamshire Police
AC	Alison Challenger, Director of Public Health, Nottingham City Council
DW	David Wakelin, Director, Nottingham & Nottinghamshire Violence Reduction Unit
PT	Paddy Tipping, Nottinghamshire Police and Crime Commissioner
AE	Andrew Errington, Director of Community Protection, Nottingham City Council
TS	Tim Spink, Head of Community Safety, Nottingham City Council
ACC	Alex Castle-Clarke, Acting Head of Community Safety, Nottingham City Council
AC	Alison Cain, Partnership Support Manager, Nottingham Crime & Drugs Partnership
МН	Mat Healey, Area Commander, Nottinghamshire Police (Supt.)
NC	Nat Cunningham, National Probation Service Nottinghamshire
SF	Sarah Fleming, Greater Nottingham Clinical Commissioning Partnership
JH	Joy Hollister, Independent Chair of the Nottingham City Safeguarding Adults Board
Contributors:	
ZA	Zaimal Azad, Hate Crime Project Officer, Nottingham City Council
СО	Christine Oliver, Head of Commissioning, Nottingham City Council
IB	Ian Bentley, Strategy and Commissioning Manager (Offender Management)
HD	Helene Denness, Consultant in Public Health, Nottingham City Council
Minutes:	
LP	Laura Patterson, Policy Officer, Nottingham Crime & Drugs Partnership
Apologies:	
NM	Nick Murphy, Chief Executive, Nottingham City Homes
AV	Andy Vaughan, Corporate Director of Commercial and Operations, Nottingham City Council

NH	Nigel Hill, Director, Head of Nottinghamshire, National Probation Service
NE	Nina Ennis, Greater Nottingham Clinical Commissioning Partnership
LA	Councillor Leslie Ayoola, Nottingham City Council

1.0 <u>Introductions, Apologies and Declarations of Interest</u>

1.1 Introductions were given and apologies were noted. No interests were declared.

2.0 Previous Minutes of the Board from 9th December 2019

2.1 The minutes of the CDP Board meeting held on 9th December 2019 were accepted as a true and accurate reflection of the meeting.

3.0 Matters Arising

3.1 There were no outstanding matters arising that were not either completed, an update provided or accommodated in the agenda.

4.0 Impact of Lockdown on Performance Against CDP Partnership Plan

- 4.1 PB presented the report, which showed the impact to date of the lockdown on crime and ASB. Crime has fallen by 33%, with a similar drop in victim-based crime. For both of these, the reduction was particularly pronounced in the first four to five weeks of lockdown and the figure has been climbing since week five, as people are out and about more. Non-essential retail reopening will impact these figures. Crime has decreased particularly in the city centre, by over 70% but all wards except Dales also saw a reduction.
- 4.2 There has been no increase in reported DVA but it is not known if this is because it is not occurring or if people are unable to report it due to the lockdown. The numbers are starting to increase now though and there has been an increase in calls to the helpline. Calls were particularly high at the start of lockdown, as callers found it more difficult to get through while the service moved into business continuity arrangements. Sexual offences have also reduced which has much to do with the night time economy being closed during lockdown. The SVSS helpline has had a massive decrease in calls and in referrals to counselling and therapy.
- 4.3 PB advised that hate crime did not increase at the start of lockdown but is beginning to increase now, as people are more in contact with each other. There has been a 60% increase in ASB and a 125% increase in noise calls, many of which are residential complaints. Begging is also now resurfacing as an issue at some commercial premises.. SC updated that many of the ASB calls that have been received are around issues which would not have been expected, including many reporting breaches of lockdown restrictions, such as too many people at a property. MH updated that this is the same as in the county and nationally.

4.4 The Chair expressed concern around the increase in DVA incidents, where survivors may have been unable to call the police due to the perpetrator being present. DW advised that at a county level, refuges have all been at full capacity. JH advised that data through the Safeguarding Adults Board shows that numbers of DVA cases is down but the complexity is up. CP suggested these could turn into DHRs further down the line and highlighted the need to think strategically about future funding for DHRs.

Action: Alex Castle-Clarke to work with Christine Oliver on a paper on funding for DHRs for the September Board meeting.

11.0 <u>Discussion on cross cutting issues with Joy Hollister, Independent Chair of the</u> Nottingham City Safeguarding Adults Board

- Joy Hollister introduced herself as the Independent Chair of the Safeguarding Adults Board and also the Interim Independent Scrutineer of the Children's Partnership. JH advised that she wanted to understand how work on cross cutting issues such as transitioning young adults, homelessness and CSE, can be improved and how cross cutting themes can be brought formally to the attention of all the Boards and how value can be added.
- 11.2 DW advised that the VRU are working on embedding contextual safeguarding and trauma and DW and JH agreed to meet to discuss this. The Chair stressed the need to identify common areas without duplicating work. There were discussions around work that has been taking place and AE updated on the welfare checks on vulnerable people which have been taking place. It was recommended that work be done with the Adult Safeguarding Board to sign off the processes. AE and JH agreed to discuss this further.

Action: Alex Castle-Clarke to work with Joy Hollister on a paper around joint working for the September meeting of the CDP Board.

5.0 Impact of Lockdown on the Partnership

Reducing Reoffending Governance Group

5.1 BB updated that all of the organisations in the RRGG have moved onto emergency delivery models. The potential early release of around 4,000 prisoners did not come to pass, though a few were released. BB chaired a useful call around the issues concerning early release and a group was formed to look at the issues. The IOM had its own EDM. BB advised that he is moving on to a post as Head of NPS in Leicestershire and Jon Webb will be the interim Head. The RRGG will identify a new chair going forward. BB was congratulated and thanked for his contribution to the CDP.

BOARD MEMBERS NOTED THE CONTENTS OF THIS REPORT

Vulnerabilities & Commodities Group

5.2 MH advised that the meeting of the V&CG, which was due last week, was deferred and the previous meeting was just before lockdown and included updates on county

lines, CSE, cybercrime and fraud. MH updated on Operation Reacher and other serious and organised crime. He advised that the full hearing for the gang injunction had been postponed until January 2021 but an interim injunction is in place. SC advised that there had been much work on SOC during lockdown, with significant sentences for some of the Bestwood OCG members and also significant seizures of drugs and weapons.

Impact of Lockdown on Hate Crime

- Zaimal Azad joined the meeting to provide the hate crime update. She updated on key hate crime incidents in the city and highlighted community concerns. There have been hate incidents at a number of mosques and letter have also been sent, which are being investigated but have raised concerns in communities. There have been Covid-19 related incidents, a lot of which have targeted people of East Asian backgrounds but as we emerge from lockdown, there is a wider targeting of anyone from a minority background. The numbers are low but are likely to be underreported, as many people are saying their friends have experienced it but do not want to report it. There have also been racist incidents referencing Black Lives Matter or the protests.
- 5.4 ZA highlighted that there is a lot more concern from communities around hate crime now. Community Cohesion are working with mosques and are doing outreach and wider communications with the community and are providing information on how to report hate crime, which will be translated into Mandarin and other East Asian languages. The team have also organised two online community meetings with the East Asian community, one general one and one for students. These could become long-term issues and there is a risk of less interaction and moderating factors, so the team is adapting work, such as some of the community conversations work is now being developed into an online webinar. Five hundred art packs are also going out this week with materials and activities on the 'Nottingham Together' theme, to provoke thought and enable exploration of these issues in a creative way.
- 5.5 NHIPP is continuing and has run as a MARAC style meeting for repeat victims of hate crime for the last six months. More information on the numbers and learning from NHIPP will be included in the next hate crime update to the Board.
- 5.6 MH advised that the mosque incidents and letters continue to be under investigation. He updated that 100% of those charged with hate crime in April were convicted. PT advised that reporting was down due to the night time economy and also confirmed the underreporting of hate crime, following discussions with the Chinese community. PT also advised that hate crime reports have gone up over the last few weeks and a response to the issue needs to be considered. The Chair advised that this needs to be monitored carefully. PT advised that Nottinghamshire has one of the lowest numbers of FPNs in the country and that many have no information on BAME background.
- 5.7 ACC thanked ZA and Louise Clarke for their work on this issue and advised that the partnership is well on track to meet the target of 10% reduction in repeat victims of hate crime, which is also thanks to the rigour of NHIPP, for which credit was given to Insp. Mark Stanley and the effective use of ECINS.

Action: Alex Castle-Clarke to bring a draft of the Hate crime strategy to the September Board meeting.

BOARD MEMBERS NOTED THE CONTENTS OF THIS REPORT

Impact of Lockdown on Substance Misuse

- Ian Bentley joined the meeting to provide an update on substance misuse. He highlighted the positive work that services have carried out which have prevented deaths from Covid-19. All the adult services have raised their game in the crisis and have worked with partners to ensure the safety and wellbeing of all of the homeless cohort re-housed in the City hotels. The needle exchange has worked in partnership with street outreach, health, sexual health and Nottingham POW to ensure an outreach supply of clean needles, condoms and access to sexual infection testing. The few prisoners who were released early were fast tracked through the system. As the hotels shut, there is likely to be an increase in return to drug use.
- 5.9 Technology has been utilised wherever possible. The children's and young people's services have advised that this had led to a decrease in DNAs and that there has been a better response than to face-to-face appointments. There has also been an increase in referrals into young people's services.
- 5.10 IB stressed the importance of using learning from what has worked during lockdown to influence future commissioning. Issues over funding still need to be overcome though. Many of the service users have COPD and other conditions but there have been no deaths among service users. IB acknowledged both those who have delivered the services and Jane Bethea in this.

BOARD MEMBERS NOTED THE CONTENTS OF THIS REPORT

6.0 Options for the Partnership Plan 2020-23

6.1 ACC advised that it is the responsibility of the Board to receive the partnership plan. The law says it must be a three-year rolling plan, which must be received annually based on the Strategic Assessment and this is the second year of the current plan. There is no mechanism to take out the impact of Covid-19 and the lockdown, so it was requested that the plan be endorsed and that a more rigorous and qualitative approach would be taken to the Strategic Assessment this year.

Action: Phil Broxholme to amend Partnership Plan to include new dates for PCC election and PCC plan.

BOARD MEMBERS AGREED TO THE 2020-23 REVISION OF THE PARTNERSHIP PLAN AS PRESENTED TO THE FEBRUARY MEETING OF THE EXECUTIVE GROUP, WITH THE REVISIONS OUTLINED IN THE ACTION ABOVE.

7.0 Respect Survey Results

- 7.1 PB advised that the fieldwork for the Respect Survey had been carried out from October December 2019. Almost all indicators have improved from 2018. All ASB indicators have improved or are within the margin of error in the city centre and in neighbourhoods. The main issues highlighted by the survey are litter and dog fouling, followed by motorbikes/mini-motos, fly tipping and drugs. Begging is the main issue in the city centre.
- 7.2 Feelings of safety have improved in both the city centre and neighbourhoods. The survey asked why people felt unsafe and the main reasons given in the city centre were drunk/rowdy people, ASB and not enough police presence. In neighbourhoods, it was ASB, poor street lighting and not enough police presence. PB updated that experience of ASB has not changed much but those satisfied with the police response has dropped. MH queried if there was a more positive way of asking the question about the police response, as outcomes had been more positive on this indicator from other surveys. Phil advised that a question could be added to ask who responded to your complaint about ASB, as both the police and council respond to reported ASB. The Chair advised that there is a plan for a 24-hour ASB helpline and a clear streamlined process for reporting ASB is needed.
- 7.3 PB updated that people were less concerned about crime and ASB in 2019 and there had been less crime. Less people thought crime had gone up and the sense of community score had changed little, with the main reasons for the strong sense of community being that respondents got on well with their neighbours (70%) and because they had lived there for a long time. The main reason for ASB not being reported was that people thought nothing would happen or thought it was not serious enough to report.
- 7.4 There is a Respect Survey Action Plan for each ward and two for the city centre. Of the 120 priorities given, 71% had improved on last year and all of the ASB performance indicators had improved. Phil advised all of the core questions have been unchanged since 2011 and the additional questions are sub-questions of others, so can be very confident in the methodology.
- 7.5 There was a discussion around begging, which though it has reduced in the city centre during lockdown, is likely to increase with the recession. Action is required on begging, as it can deter people from coming in to the city centre. There was also mention of the possibility that the Vagrancy Act 1824 might be repealed.
- 7.6 AE advised that Covid-19 has severely impacted council funds with over £700k spent providing a roof for every rough sleeper and only £22k received from central government for this. There is a plan for a 24-hour number but learning needs to be taken from the set-up of the hotline for people who are shielding, which was set up at the start of lockdown before another hotline is rolled out.

8.0 Development of Strategic Assessment 2020

- 8.1 PB advised that the law dictates that a Strategic Assessment is prepared each year and that a partnership plan is then produced based on it. The plan is for the Strategic Assessment to be more quantitative next year due to the abnormal circumstances. It will be split into three parts:
 - Pre-Covid/lockdown (September 2019 to 22nd March 2020) which will give a brief narrative of the prevailing trends in crime, ASB, substance misuse and reoffending.
 - The Lockdown Period (23rd March 2020 to TBC) which will give an in depth analysis of the impact of lockdown on crime, ASB, substance misuse and reoffending. There will also be a narrative account of the impact of lockdown focusing on: domestic violence & abuse, hate crime, substance misuse and ASB.
 - Recovery. As currently envisaged this part will examine trends in crime, ASB, substance misuse and reoffending in the post-lockdown period and a summary of community issues. It will also include discussion of any ongoing issues and concerns and progress against recovery plans.

BOARD MEMBERS NOTED THE CONTENTS OF THIS REPORT AND ENDORSED THE PROPOSALS FOR THE 2020 ASSESSMENT.

9.0 <u>Violence Reduction Unit</u>

- 9.1 Dave Wakelin and Helene Denness gave an interesting presentation on the work of the VRU, starting with a recap of expenditure in 2019/20, with details of the key interventions funded and key performance outcomes, with just under 600 clients in the year and progression of the young people being seen. £528k was used to fund primary, secondary and tertiary led interventions to directly support young people and contribute to the local evidence base.
- 9.2 HD advised that patterns of violence around the NTE are different in different areas, so varying approaches need to be made across areas. Evidenced based intervention in early years is found to be the most successful.
- 9.3 The five strategic priorities of the VRU were highlighted as:
 - Data, intelligence and evidence base
 - Trauma informed approaches, personal resilience and contextual safeguarding
 - Community capacity building and empowerment
 - Mentoring, education, training and employment
 - Enforcement, resettlement and rehabilitation
- 9.4 DW acknowledged the support provided by council colleagues to the VRU and that the unit wants to add value. It is one of three VRUs chosen to take part in the national evaluation and one of three chosen to be a part of a stakeholder group and the only one of the eighteen VRUs invited to both. DW also thanked HD and CDP colleagues for their support in the past year.

- 9.5 PT advised that knife crime has fallen in Nottinghamshire, particularly in the city, against regional and national trends. It has been difficult to spend the £1m Surge funding so far as there has been no night time economy. There will not be a spending review, so a similar amount of funding is expected next year. PT expressed his gratitude for the work of DW, HD and all partners. MH advised that the Surge funding has been spent on overtime for staff, which has fallen off during lockdown but additionality will be put on the streets when people return. SC advised that the knife crime and other operational teams have been patrolling during lockdown, targeting the right areas and the right people.
- 9.6 The Chair asked about differences in findings between the city and county. PT advised that the city focus is on knife crime and the county focus is more on DV. Online abuse on social media is also a big area going forwards, with work taking place with the university and nationally. DW advised can describe the difference between the city and county and that the training requirements through the SNA are different between the two areas. The VRU will link into the CDP and OPCC Strategic Assessments. The VRU are doing work with NTU around perpetrator programmes, which show a promising approach to DV performance management and the DPH and AE were thanked for their input.

10.0 **DSVA**

Domestic Homicide Review update

10.1 ACC presented the report and gave an update on the four current DHRs, as set out in the report.

CDP BOARD MEMBERS ACKNOWLEDGED THE DELAYS FOR THE COMPLETION OF DHRS HADE, LOAM AND HANOVER BY THE PREVIOUSLY AGREED TIMESCALES DUE TO THE CURRENT CIRCUMSTANCES REGARDING COVID-19 AND RECOMMENDATIONS FROM THE HOME OFFICE.

CDP BOARD MEMBERS AGREED TO CLLR MELLEN, AS THE CHAIR OF THE CDP BOARD, APPROVING AN OPEN-ENDED AGREEMENT FOR THE COMPLETION OF THE REVIEWS FOR DHRS HADE, LOAM AND HANOVER UNTIL LOCKDOWN IS OVER. THE CDP BOARD WILL THEN BE PROVIDED WITH MORE SPECIFIC DATES FOR THE COMPLETION OF THOSE DHRS POST LOCKDOWN.

CDP BOARD MEMBERS AGREED TO AN OFFICIAL UPDATE AT THE SEPTEMBER 2020 CDP BOARD MEETING AND FURTHER REVIEW IF LOCKDOWN IS STILL IN PLACE.

Impact of Lockdown on DSVA

10.2 ACC updated on the Nottingham Domestic and Sexual Violence and Abuse COVID 19 Strategy and advised that support is being given to the operational response to DV.

The NCC Corporate Director of People is leading on this. Three core approaches are being used:

- Communicate how DSVA services can be accessed.
- Drawing down funds and helping in service redesign. ACC thanked Nicola Wade for her help to the sector in drawing down funds.
- Capacity building. County have procured additional refuge space by the city are looking more medium term at Sanctuary and Move-On. The need for additional refuge capacity is acute and likely to become more so.
- 10.3 ACC stressed the need to ensure capacity in services for survivors and that the highest demand may arise as we come out of lockdown. The Chair expressed concern that domestic violence is taking place and is not being reported.

Sexual Violence Commissioning Governance

- 10.4 This report was introduced by ACC, who advised it was an invitation to colleagues to take oversight of work around sexual violence commissioning governance, at the request of Catherine Underwood, NCC Corporate Director for people. The purpose of this would be to quality assure the delivery of the recommendations from the independent report commissioned by OPCC and written by Lime Culture on Nottingham and Nottinghamshire's response to child sexual abuse and adult sexual violence and abuse.
- 10.5 It was agreed that further clarity was needed on what taking responsibility entails, as the Board are neither policy makers nor budget holders for the group. PT advised that this is a really important piece of partnership working. The final IICSA report is expected next spring or summer around how local authorities have performed.

Action: Jane Lewis to bring a further paper on Sexual Violence Commissioning Governance to the September CDP Board, providing more clarity on what accepting responsibility entails.

CDP BOARD MEMBERS NOTED THE CONTENTS OF THIS REPORT AND AGREED TO ACCEPT RESPONSIBILITY FOR THE PROPOSED GOVERNANCE STRUCTURE FOR THE PARTNERSHIP NOTTINGHAM AND NOTTINGHAMSHIRE SEXUAL VIOLENCE AND ABUSE TASK AND FINISH GROUP ALONGSIDE THE SAFER NOTTINGHAMSHIRE BOARD, ONCE CLARITY IS PROVIDED ON WHAT TAKING RESPONSIBILITY ENTAILS.

CDP BOARD MEMBERS AGREED THAT INDIVIDUAL AGENCIES WILL ALSO HAVE THEIR OWN ROLES AND RESPONSIBILITIES REGARDING COMMISSIONING AND DELIVERY OF THE LIME CULTURE AND IICSA RECOMMENDATIONS.

12. Development of the CDP Board

- 12.1 ACC updated that a meeting took place in March to look at the future direction of the Board and members undertook a SWOT analysis for the meeting. The development session however, was not quorate, so another session was proposed, prior to the September Board meeting.
- 12.2 The Chair advised that he had enjoyed chairing the Board but that he favoured the appointment of an independent chair and requested that Vernon Coaker be considered for the role. The council portfolio holder would still attend Board meetings. PT supported the move back to an independent chair and the suggestion of Vernon Coaker. CP also supported this and the scrutiny and challenge that an independent chair would offer.

CDP BOARD MEMBERS NOTED THE CONTENT OF THIS REPORT AND AGREED TO HOLD AN EXTRAORDINARY DEVELOPMENT SESSION IN THE AUTUMN OF 2020, WHICH WILL EXAMINE A SET OF OPTIONS FOR REVISING THE PARTNERSHIP DELIVERY MODEL.

Terms of Reference & Selection of Chair

12.3 ACC advised that the terms of reference are due to be reviewed every year, along with the annual election of a chair. No revisions have been made as yet to the terms of reference. It was agreed that the terms of reference be revised and reviewed at the extraordinary general meeting agreed at 11.2 above.

Action: CDP Support Team to redraft the terms of reference and to organise an extraordinary meeting in September 2020 to agree a new Chair and operating model.

13.0 Finance

- 13.1 CO as budget holder introduced this paper, which had been written by Phil Gretton, as independent verifier of the budget. The 19/20 outturn has been balanced and funding has been identified for the two areas of shortfall.
- 13.2 CO advised that the Covid-19 pandemic is having a significant impact on partnership delivery and is also creating significant cost pressures on the budget. Funding is being applied for, by service providers and work is ongoing to find other sources of funds to cover the Covid-19 impact. There is a real concern around the cost of pharmacy services, as more service users want opiate provision because of Covid-19 but the services are reducing.
- 13.3 The local authority currently funds services to just under £7.5 million. CO advised that there is no instruction to reduce this at the moment but there may be in future. Recurring funding for Domestic Homicide Review has not been resolved. The cost of an independent chair would also need to be considered. The council has been

impacted by the costs related to Covid-19 and also by the loss of income because of it.

CDP BOARD MEMBERS NOTED THE ACTUAL OUTTURN FOR 2019/20 AND THE ANNUAL BUDGET FOR 2020/21.

CDP BOARD MEMBERS ALSO NOTED THE FINANCIAL RISKS DESCRIBED IN THE REPORT.

14.0 Any Other Business

14.0 Thanks were offered to Bob Bearne and Nigel Hill, both of whom are moving on to new roles and so will be leaving the Board.

15.0 Date of next meeting

15.1 Monday 21st September 2020, 2-4.30pm, via Microsoft Teams.

Extraordinary meeting to take place before the next Board meeting, date TBC.